



Dakota County

General Government and Policy Committee of the Whole

Agenda

Tuesday, January 21, 2025

9:30 AM

Conference Room 3A, Administration
Center, Hastings

(or following County Board)

If you wish to speak to an agenda item or an item not on the agenda, please notify the Clerk to the Board via email at CountyAdmin@co.dakota.mn.us

1. Call to Order and Roll Call

Note: Any action taken by this Committee of the Whole constitutes a recommendation to the County Board.

2. Audience

Anyone in the audience wishing to address the Committee on an item not on the agenda or an item on the consent agenda may come forward at this time. Comments are limited to five minutes.

3. Approval of Agenda (Additions/Corrections/Deletions)

3.1 Approval of Agenda (Additions/Corrections/Deletions)

CONSENT AGENDA

4. County Administration - Approval of Minutes

4.1 Approval of Minutes of Meeting Held on December 3, 2024 and January 14, 2025

REGULAR AGENDA

5. County Board/County Administration

5.1 *Communications and Public Affairs* - Legislative Update

6. Physical Development

6.1 *Environmental Resources* - Update On Waste Management System In Dakota County And Other Waste Management Technologies

7. County Manager/Deputy/Director's Report

- 8. **Future Agenda Items**
- 9. **Adjournment**
 - 9.1 Adjournment

For more information, call 651-438-4417
Dakota County Board meeting agendas are available online at
<https://www.co.dakota.mn.us/Government/BoardMeetings/Pages/default.aspx>
Public Comment can be sent to CountyAdmin@co.dakota.mn.us



General Government and Policy Committee of the Whole

Request for Board Action

Item Number: DC-4169

Agenda #: 3.1

Meeting Date: 1/21/2025

Approval of Agenda (Additions/Corrections/Deletions)



General Government and Policy Committee of the Whole

Request for Board Action

Item Number: DC-4170

Agenda #: 4.1

Meeting Date: 1/21/2025

Approval of Minutes of Meeting Held on December 3, 2024 and January 14, 2025



Dakota County

General Government and Policy Committee of the Whole

Minutes

Tuesday, December 3, 2024

9:30 AM

Conference Room 3A, Administration
Center, Hastings

(or following County Board)

1. Call To Order And Roll Call

The meeting was called to order at 11:35 a.m. by Chair Workman.

Present	Commissioner Mike Slavik Commissioner Joe Atkins Commissioner Laurie Halverson Commissioner William Droste Commissioner Liz Workman Commissioner Mary Hamann-Roland
Absent	Commissioner Mary Liz Holberg

Also in attendance were Heidi Welsch, County Manager; Tom Donely, First Assistant County Attorney; and Jeni Reynolds, Sr. Administrative Coordinator to the Board.

The audio recording of this meeting is available upon request.

2. Audience

Chair Workman noted that all public comments can be sent to CountyAdmin@co.dakota.mn.us
No comments were received for this agenda.

3. Approval Of Agenda (Additions/Corrections/Deletions)

3.1 Approval of Agenda (Additions/Corrections/Deletions)

Motion: Mike Slavik

Second: Joe Atkins

Ayes: 6

CONSENT AGENDA

On a motion by Commissioner Atkins, seconded by Commissioner Hamann-Roland, the Consent agenda was approved as follows:

4. County Administration - Approval of Minutes

4.1 Approval of Minutes of Meeting Held on November 12, 2024

Motion: Joe Atkins

Second: Mary Hamann-Roland

Ayes: 6

5. County Board/County Administration

5.1 2024 Board Priorities Third Quarter Update

Information only; no action requested.

5.2 Approval Of Revisions To Policy 3241 (Flex Leave) And Policy 3160 (Compensation Guidelines)

Motion: Joe Atkins

Second: Mary Hamann-Roland

WHEREAS, the Human Resources Department periodically reviews and recommends revisions to policies to maintain and enhance the effective and responsive provision of human resource services in the County; and

WHEREAS, the proposed revisions are recommended for Policy 3241 (Flex Leave):

- Added language to contemplate required employees during public emergency or weather event under Minn. Stat. § 181.9447.
- Added language to exempt paid time off beyond that required by law under Minn. Stat. § 181.9447.
- Various administrative language changes.

; and

WHEREAS, the proposed revisions are recommended for Policy 3160 (Compensation Guidelines):

- Add Initial Probationary Period Compensation to reflect a 12-month probationary period and standards for probationary pay increases.
- Modify title for Promotion and Transfer Probationary Period Compensation.
- Various administrative language changes.

NOW, THEREFORE, BE IT RESOLVED, That the Dakota County Board of Commissioners hereby adopts the proposed revisions to Policy 3241 Flex Leave and Policy 3160 Compensation Guidelines and authorizes the Human Resources Director to modify said policy accordingly.

This item was approved and recommended for action by the Board of Commissioners on 12/17/2024.

Ayes: 6

6. Public Services And Revenue

6.1 Approval Of Library Advisory Committee Bylaws

Motion: Joe Atkins

Second: Mary Hamann-Roland

WHEREAS, by Resolution No. 14-400 (August 12, 2014), the Dakota County Board established the Library Advisory Committee; and

WHEREAS, the Dakota County Board updated the Gift Acceptance Policy 1570; and

WHEREAS, the Dakota County Board increased the per diem rate for public advisory committees; and

WHEREAS, the Dakota County Library updated the Library Advisory Committee bylaws to reflect those changes; and

WHEREAS, the Dakota County Library made other changes for clarity and are administrative in nature; and

WHEREAS, the Library Advisory Committee requests the Dakota County Board approve the updated bylaws.

NOW, THEREFORE, BE IT RESOLVED, That the Dakota County Board of Commissioners hereby approves the amendments to the Library Advisory Committee bylaws.

This item was approved and recommended for action by the Board of Commissioners on 12/17/2024.

Ayes: 6

REGULAR AGENDA

7. Public Services And Revenue

7.1 Update On Heritage Trail Interpretive Loop Pilot Project

Dakota County Historical Society Executive Director Matt Carter and Public Services and Revenue Deputy Director Teresa Mitchell briefed this item and responded to questions. This item was on the agenda for informational purposes only.

Information only; no action requested.

8. County Board/County Administration

8.1 Legislative Update

Communications Director Mary Beth Schubert, Paul Cassidy with Stinson and Mike Erlandson with Downs briefed this item and responded to questions. This item was on the agenda for informational purposes only.

Information only; no action requested.

9. Enterprise Finance and Information Services

9.1 Update On Multi-County 2025 Residential Opinion Survey Project

Senior Management Analyst Katie O'Connor and Management Analyst III Hannah Rank briefed this item and responded to questions. This item was on the agenda for informational purposes only.

Information only; no action requested.

9.2 Update On Obligation Of American Rescue Plan Act Funding

Finance Director Paul Sikorski briefed this item and responded to questions. This item was on the agenda for informational purposes only.

Information only, no action requested.

10. County Manager's Report

County Manager Heidi Welsch mentioned the upcoming Governance and Strategic Planning Workshop that will be held on Friday, December 6 at Schaar's Bluff Gathering Center.

11. Future Agenda Items

No future agenda topics were discussed.

12. Adjournment

12.1 Adjournment

Motion: Joe Atkins

Second: Mike Slavik

On a motion by Commissioner Atkins, seconded by Commissioner Slavik, the meeting was adjourned at 12:49 p.m.

Ayes: 6

Respectfully submitted,
Jeni Reynolds
Sr. Administrative Coordinator to the Board



Dakota County

General Government and Policy Committee of the Whole

Minutes

Tuesday, January 14, 2025

9:00 AM

Conference Room 3A, Administration
Center, Hastings

1. Call to Order and Roll Call

The meeting was called to order at 9:00 a.m. by Chair Workman.

Present

- Commissioner Mike Slavik
- Commissioner Joe Atkins
- Commissioner Laurie Halverson
- Commissioner William Droste
- Commissioner Liz Workman
- Commissioner Mary Liz Holberg
- Commissioner Mary Hamann-Roland

Also in attendance were Heidi Welsch, County Manager; Tom Donely, First Assistant County Attorney; and Jeni Reynolds, Sr. Administrative Coordinator to the Board.

The audio recording of this meeting is available upon request.

2. Audience

Chair Workman noted that all public comments can be sent to CountyAdmin@co.dakota.mn.us
No comments were received for this agenda.

3. Approval of Agenda (Additions/Corrections/Deletions)

3.1 Approval of Agenda (Additions/Corrections/Deletions)

Motion: Mary Hamann-Roland

Second: Mike Slavik

Ayes: 7

REGULAR AGENDA

4. County Board/County Administration

4.1 Legislative Update And Discussion Of 2025 Legislative Platform

Stinson representative Dan Dwight provided a brief legislative update.
Communications and Public Affairs Director Mary Beth Schubert provided a brief overview of the updates to the legislative platform and responded to questions.
The committee directed staff to incorporate proposed changes to the legislative platform. Changes include the wording of Environmental Protection item 11,

Health and Human Services items 6 and 11, and Housing Economic Security item E. A previous item in Jobs and Economic Growth regarding equitable distribution of broadband grant funds was removed. The committee also directed staff to include only National Association of Counties (NACo), Association of Minnesota Cities (AMC) and Minnesota Inter-County Association (MICA) in the Other Organizations section. Staff will bring the legislative platform forward for final approval at the next County Board meeting.

Information only; no action requested.

5. Adjournment

5.1 Adjournment

Motion: Mike Slavik

Second: Mary Hamann-Roland

On a motion by Commissioner Slavik, seconded by Commissioner Hamann-Roland, the meeting was adjourned at 9:38 a.m.

Ayes: 7

Respectfully submitted,
Jeni Reynolds
Sr. Administrative Coordinator to the Board



General Government and Policy Committee of the Whole

Request for Board Action

Item Number: DC-4172

Agenda #: 5.1

Meeting Date: 1/21/2025

DEPARTMENT: Communications and Public Affairs

FILE TYPE: Regular Information

TITLE

Legislative Update

PURPOSE/ACTION REQUESTED

Receive an update on the 2025 state legislative session, and state and federal legislative affairs.

SUMMARY

Staff will provide updates on state and federal legislative affairs and activities, Minnesota Inter-County Association (MICA), Association of Minnesota Counties (AMC), and National Association of Counties (NACo) activities, related county activities and other legislative topics of interest to Dakota County.

RECOMMENDATION

Information only; no action requested.

EXPLANATION OF FISCAL/FTE IMPACTS

- None
- Current budget
- Other
- Amendment Requested
- New FTE(s) requested

RESOLUTION

Information only; no action requested.

PREVIOUS BOARD ACTION

None.

ATTACHMENTS

Attachment: Presentation Slides

BOARD GOALS

- A Great Place to Live
- A Healthy Environment
- A Successful Place for Business and Jobs
- Excellence in Public Service

CONTACT

Department Head: Mary Beth Schubert

Author: Mary Beth Schubert



Legislative Update

January 21, 2025

Agenda



- Lobbyist update
- County Road 50 and I-35 Bridge Improvements Cost
- Legislative Breakfast

Lobbyist update



- State update from Stinson
- Federal update from Downs

County Road 50/I-35 Cost



Change to bonding request amounts:

Existing:

State bonding request: **\$33 million**

- State (I-35): **\$25 million**
- County (CR 50): **\$8 million**

County match: **\$8.26 million**

Previous state, federal: \$5.04 million

Total cost: \$47 million

Updated:

State bonding request: **\$51.6 million**

- State (I-35): **\$40.8 million**
- County (CR 50): **\$10.8 million**

County match: **\$10.9 million**

Previous state, federal: \$5.04 million

Total cost: \$62.5 million

Legislative Breakfast



- Friday, Jan. 31, Northern Service Center
 - Social, 7:30-8 a.m.
 - Program, 8-9:30 a.m.
- Legislative delegation, cities, schools, townships, Met Council reps and others.
- Details to follow.



General Government and Policy Committee of the Whole

Request for Board Action

Item Number: DC-3665

Agenda #: 6.1

Meeting Date: 1/21/2025

DEPARTMENT: Environmental Resources

FILE TYPE: Regular Information

TITLE

Update On Waste Management System In Dakota County And Other Waste Management Technologies

PURPOSE/ACTION REQUESTED

Provide an update and information on the waste management system in Dakota County and other waste management technologies.

SUMMARY

Minn. Stat. § 473.803 requires metropolitan counties, including Dakota County, to develop a county solid waste management plan that meets the standards of the Minnesota Pollution Control Agency’s (MPCA) Metropolitan Solid Waste Management Policy Plan and is developed in accordance with Minn. Stat. § 115A. Dakota County’s Solid Waste Management Plan is currently being revised, as required every six years.

Counties must also manage municipal solid waste according to the state’s waste management hierarchy (Minn. Stat. §115A.02), which makes waste reduction, reuse, and recycling the preferred methods and landfill disposal the least preferred.

State of Minnesota’s preference (Minn. Stat. § 473.803, subd. 1), is for private-sector waste management and to promote private-sector initiatives toward achieving the goals and objectives of the County’s Solid Waste Management Plan.

Staff will provide an overview of the current waste management system in Dakota County and information on other waste management technologies being explored in the region.

RECOMMENDATION

Information only; no action requested.

EXPLANATION OF FISCAL/FTE IMPACTS

- None
- Current budget
- Other
- Amendment Requested
- New FTE(s) requested

RESOLUTION

Information only; no action requested.

PREVIOUS BOARD ACTION

None.

ATTACHMENTS

Attachment: Presentation Slides

BOARD GOALS

- A Great Place to Live
- A Successful Place for Business and Jobs
- A Healthy Environment
- Excellence in Public Service

CONTACT

Department Head: Stewart, Nicole

Author: Stewart, Nicole



Update on waste management in Dakota County and other technologies

General Government & Policy Committee of the Whole
Nikki Stewart, Environmental Resources Director
Dave Magnuson, Environmental Resources Waste Regulation Supervisor
January 21, 2025

Agenda



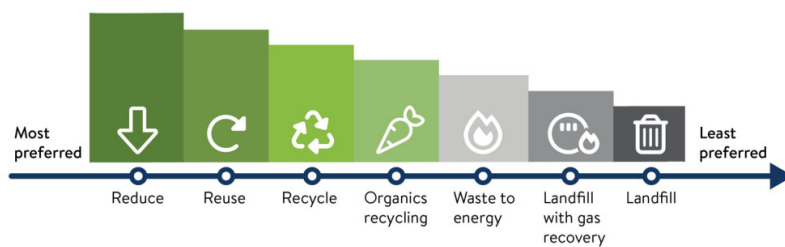
- County's role in solid waste management
- Solid waste management system in the county
- Update on landfill capacity
- Alternative technologies to landfilling
- Future changes to the waste management system

County role and state direction



- The MN Waste Management Act protects natural resources and public health (MN Stat. 115A.02).
- Counties are responsible for managing waste to meet state goals with solid waste management plan (MN Stat. 473.803).
- The waste management hierarchy establishes preference for waste management (MN Stat. 115A.02).

Minnesota's waste hierarchy



Preference for private sector management



State statute lists preference for private-sector waste management (MN Stat. 473.803, subd.1)

[A county solid waste management plan] shall... encourage ownership and operation of solid waste facilities by private industry. For solid waste facilities owned or operated by public agencies or supported primarily by public funds or obligations issued by a public agency, the plan shall contain criteria and standards to protect comparable private and public facilities already existing in the area from displacement...

Privately operated waste management system



Waste management system operation:

- Trash collection and landfills
 - Trash or mixed solid waste (MSW), construction & demolition waste, industrial wastes
- Recycling collection and Material Recovery Facilities (MRFs)
- Curbside bulky and problem waste collection
- Yard and food waste composting sites
- Donation/Reuse Centers

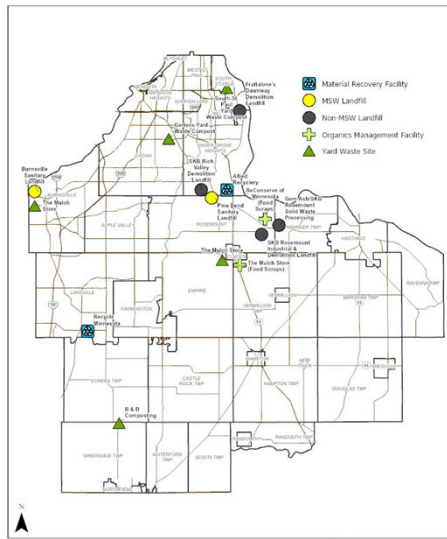
County has a role:

- Recycling Zone (household hazardous waste & recycling drop-off)
- Food waste (organics) drop-off
- Fix-it clinics
- Special event collections (bulky or problem materials collection)

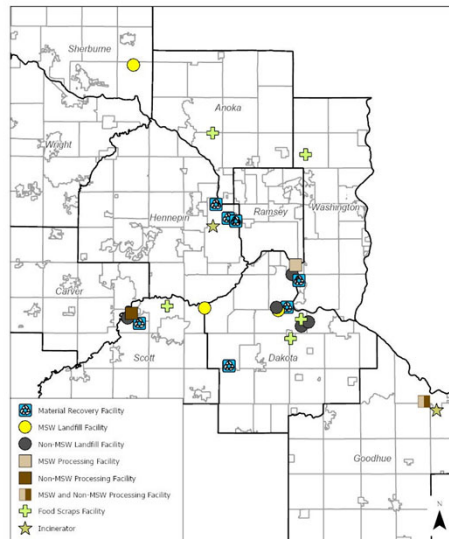
Solid waste facilities



Waste Facilities Located in Dakota County



Waste Facilities Serving the Twin Cities Region



Landfill capacity



Landfill	Year filled (estimate)
Burnsville Sanitary Landfill (Waste Management)	2110 <i>(2072 if HERC closes in 2033)</i>
Pine Bend Sanitary Landfill (Republic)	2048*
SKB Rosemount (Waste Connections)	2036*
Dawnway Demo	2031

* Assumes current expansion requests are approved. Requests will be presented to County Board in 2025.



Alternatives to landfilling

Waste to energy (WTE)



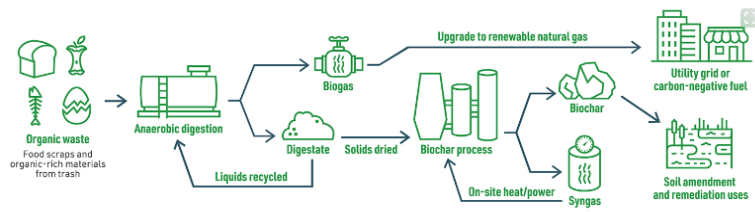
- Burns trash and uses heat to make steam generating electricity
 - Ash is a byproduct and landfilled
- Facilities:
 - Red Wing – waste processing and WTE
 - Ramsey/Washington Recycling & Energy Center (R&E Center) – waste processing
 - Then delivered to Red Wing or Mankato WTE facilities
 - Hennepin Energy Recovery Center (HERC) – mass burn facility with some preprocessing



Anaerobic digestion (AD)



WHAT IS ANAEROBIC DIGESTION?



Graphic provided by R&E.

- Dem-Con Companies developing a facility in Scott County
 - 75,000 tons/year facility
 - Operations expected early 2027
- BioEnergy DevCo has been exploring options in Dakota County

Gasification



- A chemical process heating trash that breaks down trash into a syngas.
- Trash (MSW) is feedstock for high temperature chemical conversion process.
- Syngas can be turned into transportation fuels, chemicals, fertilizer, or natural gas substitutes.

Other technologies



- Chemical recycling – recycling at the molecular level, converting waste into base chemicals
- Alternative processing systems such as using an autoclave

- New MN Pollution Control Agency Metropolitan Solid Waste Management Policy Plan and revised county solid waste management plan to divert more waste:
 - New: Curbside organics by 2030
 - New: Pre-processing at landfills by 2030
 - Expand: Waste reduction education and assistance
 - Recycling strategies
 - Continue: Generator requirements
 - Expand: Standardized education requirements
 - New: Hauler feedback when customer sorts improperly
- Unknown impacts from new packaging waste and cost reduction act

Discussion



General Government and Policy Committee of the Whole

Request for Board Action

Item Number: DC-4171

Agenda #: 9.1

Meeting Date: 1/21/2025

Adjournment